

STATE TRIBAL COLLABORATION ACT REPORT

FY 2025 ANNUAL REPORT

NEW MEXICO DEPARTMENT OF FINANCE AND ADMINISTRATION https://www.nmdfa.state.nm.us/

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Michelle Lujan Grisham *Governor*

Wayne Propst **Cabinet Secretary**

AGENCY OVERVIEW

Executive Summary

The New Mexico Department of Finance and Administration (DFA) provides planning, fiscal services, and the necessary oversight for state and local entities to ensure compliance with all applicable statutes as well as transparency and accountability in the management of public funds.

Our aim is to continually strengthen New Mexico's financial management and oversight practices through sound analysis, effective communication, appropriate monitoring, and excellent customer service.

We are committed to achieving Governor Michelle Lujan Grisham's performance and accountability goals and look forward to working and collaborating with all state agencies, local entities, and Tribal governments to continue providing efficient services for all New Mexicans.

Mission

Guide, serve, and support public entities to ensure fiscal accountability and effective government that is responsive to all New Mexicans.

Values

Accountability, Collaboration, Communication, Efficiency, Effectiveness, Fiscal Responsibility, Service, and Quality.

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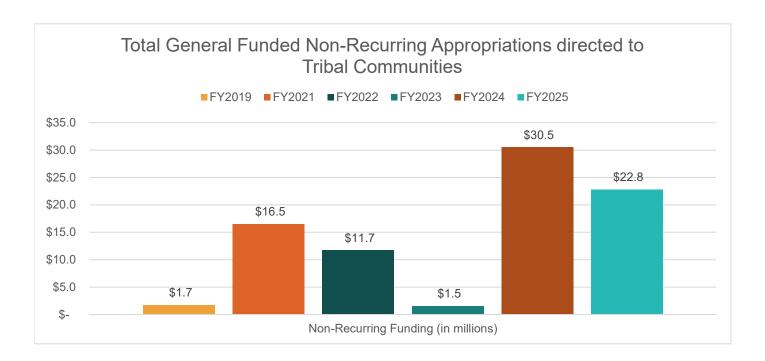
AGENCY PROGRAMS SERVING NATIVE AMERICAN COMMUNITIES

State Budget Division

The State Budget Division (SBD) oversees and administers the budget for the State of New Mexico. SBD provides high quality, timely and easy to understand analysis and recommendations for agency budgets, legislation, and performance issues. In addition, the Division prepares and presents the Governor's annual budget recommendation to the New Mexico Legislature. The Division also monitors and oversees expenditures by state agencies during the fiscal year, which runs from July 1 to June 30. SBD is charged with the implementation of the Accountability in Government Act (AGA), Sections 6-3A-1 through 6-3A-9 NMSA 1978, that provide state government with the framework for more cost-effective and responsive government services.

SBD works collaboratively with state agencies to highlight and advocate for Governor priorities during the legislative session. SBD staff participate in various meetings related to water, natural resources, tourism, health, education (early childhood education, K-12, higher education), and economic development.

The total general funded non-recurring appropriation for tribal communities is \$84.7 million from FY2019 – FY2025. The \$87.7 million investment includes \$14.5 million for tribal libraries, \$8 million for education, \$1.9 million for capital outlay, \$10 million for broadband, \$20 million for Indian water settlements and \$33.3 million for other initiatives.



Infrastructure Planning and Development Division

The Infrastructure Planning and Development Division (IPDD) collaborates with state agencies, the legislative and judicial branches, local public bodies, and Tribes to provide comprehensive planning and funding assistance for capital projects listed in the Infrastructure Capital Improvements Plan (ICIP).

Their mission is to expertly manage the planning and funding process for all capital outlay projects, ensuring that they are fully funded through various appropriations and financing mechanisms, including the Capital Appropriation Bill, the Reauthorization Bill, the General Obligation Bond Bill, the House Bill 2 Specials, federal grant and loan programs, state grant and loan programs, and any Junior Bill.

This division was created during the 2024 legislative session to overhaul and modernize the capital outlay process by centralizing and consolidating infrastructure and capital outlay operations and integrating funding navigation to ensure projects are fully funded and completed in a timely manner. There are currently four bureaus within the division that includes the Capital Planning and Policy Bureau, Capital Navigation and Funding Bureau, Federal Grants Bureau, and the Community Development Block Grant.

The Capital Planning and Policy Bureau assists local public bodies and state agencies in their capital planning process by reviewing ICIPs and conducting training throughout the year. The bureau maintains the State Capital Project Monitoring System (CPMS) which tracks all capital appropriations and updates fiscal information bi-weekly. The bureau reviews and approves general fund capital outlay questionnaires and reauthorizations as well as ensuring audit compliance in accordance with the Public Finance Accountability Act.

The Capital Navigation and Funding Bureau is responsible for assisting state agencies and local governing bodies with finding funding for their capital projects, coordinating funding opportunities, providing guidance with applying for capital grants, with a particular emphasis on supporting rural, frontier, and tribal entities in fully funding capital projects. The bureau implemented the funding navigation questionnaire and provided resources and technical assistance to entities seeking funding to complete infrastructure projects. The bureau contains two Rural and Frontier Ombuds who serve as advocates and liaisons to address issues faced by rural and frontier communities including but not limited to state agencies, counties, municipalities, Tribal governments, special districts and other local public bodies. The bureau also oversees and administers the New Mexico Match Fund.

The Federal Grants Bureau (FGB) supports New Mexico state agencies, Tribal governments, and local governments in both acquiring and managing federal grants. Its core functions include disseminating information about federal funding opportunities, providing support and technical assistance for effective grant management, serving as the central review point for federal grants requiring Intergovernmental Review, and acting as the technical lead for AmpliFund, the state's grant management system.

FBG has actively supported Nations, Tribes, and Pueblos across New Mexico by identifying and publicizing federal funding opportunities to tribal governments, state agencies, and other governmental entities. In addition to sharing information about available grants, the FGB provided technical assistance and specialized training on both the acquisition and ongoing management of federal grants. For Fiscal Year 2025, FGB effectively disseminated information on federal funding opportunities and valuable resources through its monthly newsletter. Throughout the year, FGB delivered a series of targeted workshops and training courses focusing on topics such as:

- Strategies for maximizing State and Local Fiscal Recovery Fund (SLFRF) awards in New Mexico
- Federal Funding for Tribal Digital Equity Projects
- Build to Scale
- Distinctions between subawards and contractor agreements

These efforts have enhanced the capacity of tribal governments to successfully secure and administer federal funds.

FBG has an e-newsletter to share grant opportunities, tools, and opportunities for technical assistance with tribes and all government units throughout New Mexico. To subscribe to the newsletter, please click on the following link, https://www.nmdfa.state.nm.us/budget-division/federal-grants-bureau/.

The Capital Outlay Bureau is responsible for assisting state agencies and local governing bodies with finding funding for their capital projects, coordinating funding opportunities, providing guidance with applying for capital grants, with a particular emphasis on supporting rural, frontier, and tribal entities in fully funding capital projects. The bureau implemented the funding navigation questionnaire and provided resources and technical assistance to entities seeking funding to complete infrastructure projects. The bureau contains two Rural and Frontier Ombuds who serve as advocates and liaisons to address issues faced by rural and frontier communities including but not limited to state agencies, counties, municipalities, Tribal governments, special districts and other local public bodies. The bureau also oversees and administers the New Mexico Match Fund.



IPDD works in collaboration with the Indian Affairs Department (IAD) to train IAD staff and staff from the Tribes, Nations, and Pueblos on the capital outlay budget and capital processes. During Fiscal Year 2025, IPDD also provided virtual ICIP training to IAD and Tribal entities. Virtual training was held in conjunction with the Local Government Division (LGD) and individual Tribal governments.



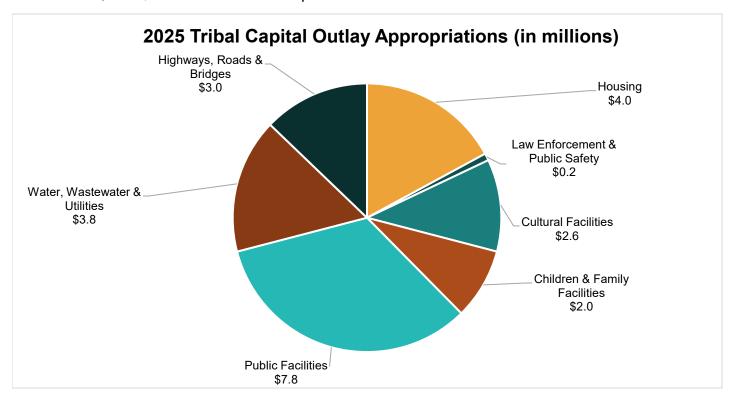
(Including General Obligation Bonds) Excluding the Tribal Infrastructure Fund (TIF), for FY2025, there are 187 open capital projects for tribal entities throughout all state agencies totaling about \$110 million. As of July 2025, the unspent balance is \$103.3 million, with \$26.5 million encumbered.



(Excluding General Obligation Bonds) Excluding the Tribal Infrastructure Fund (TIF), for FY2025, there are 148 open capital projects for tribal entities throughout all state agencies totaling about \$97.8 million. As of July 2025, the unspent balance is \$91.1 million, with \$26.5 million encumbered.

During the 2025 legislative session, there were approximately 137 tribal capital outlay appropriations which totaled \$71 million in House Bill 450. Of the 137 appropriations, Governor Michelle Lujan Grisham funded 22 appropriations totaling \$22.9 million. This included \$7.8 million for public facilities, \$4 million for housing, \$3.8 million for water and wastewater, \$3 million for highways, roads, and bridges, \$2.6 million for cultural facilities, \$2 million for children and family facilities, \$700 thousand for

schools, \$475 thousand for health facilities, \$250 thousand for park facilities, \$200 thousand for law enforcement, and \$50 thousand for transportation.



Infrastructure Capital Improvement Plan (ICIP)

IPDD provides technical assistance for all Tribal entities on the Infrastructure Capital Improvement Plan (ICIP). Technical assistance includes access to the ICIP online database, the ICIP Data Entry Instruction Manual, the FY 2027-2031 ICIP Guidelines, as well as one-on-one technical assistance to ensure submitted ICIP's are complete.

In FY2025, IPDD provided virtual ICIP training courses, including those specifically for Tribal Infrastructure Projects and Senior Centers. For the FY2026-2031 ICIP submissions, 77 Tribal governments across the state submitted a total of 1,281 projects for a total of over \$4 billion in requests. This is an increase of 104 projects when compared to FY2024. Through continued collaboration with IAD, DFA has provided other funding opportunities for all tribal governments to include the Regional Recreation/Quality of Life Grant, Matching Grant, Capacity Building Grant, and Housing Grant.



Infrastructure Finance Conference

The New Mexico Infrastructure Finance Conference (NMIFC) Committee includes IAD as an official member which works to ensure full representation throughout the sessions, especially in sessions that highlight planning, budgeting, and administration of Tribal capital outlay projects. The 2025 NMIFC will be held on November 3-7, 2025, at the Albuquerque Convention Center. This will be an in-person conference. For more information, click on the following link, https://www.nmifc.com/.

NM911 Program (E-911 & NG911)

LGD administers the Enhanced 911 (E-911) Program, which provides fiscal and technical support for Public Safety Answering Points (PSAPs) operated by municipal and county governments. All New Mexico Pueblos and Tribes receive E-911 service through the state's 45 PSAPs. The E-911 Fund reimburses local governmental grantees for capital expenditures and operational costs associated with calls received by PSAPs. Combined FY2025 operating and capital funding supporting the five Tribal PSAPs totaled \$3,100,010.



The NM911 program kicked off the "Implementation and Transition to Next Generation 9-1-1" project to upgrade the State's emergency communication system to ensure faster, more reliable, and interoperable public safety responses across the State. The project includes setting up a statewide wide IP-based Emergency Services IP Network (ESInet) and implementing Next Generation Core Services (NGCS). As a part of this project, all tribal PSAPs received hardware and software upgrades to their call handling equipment and the network buildout is near completion. The Pueblo of Laguna completed their call handling equipment deployment and is ready to Go-Live on the NG911 system as a new secondary PSAP.

NM911 helped the following tribes establish GIS capabilities at the local level by providing them with custom online GIS applications, training local staff, and establishing data sharing agreements (for distributing their data to local 911 centers).

- Jicarilla Apache Nation
- Ohkay Owingeh
- Santo Domingo Pueblo
- Taos Pueblo

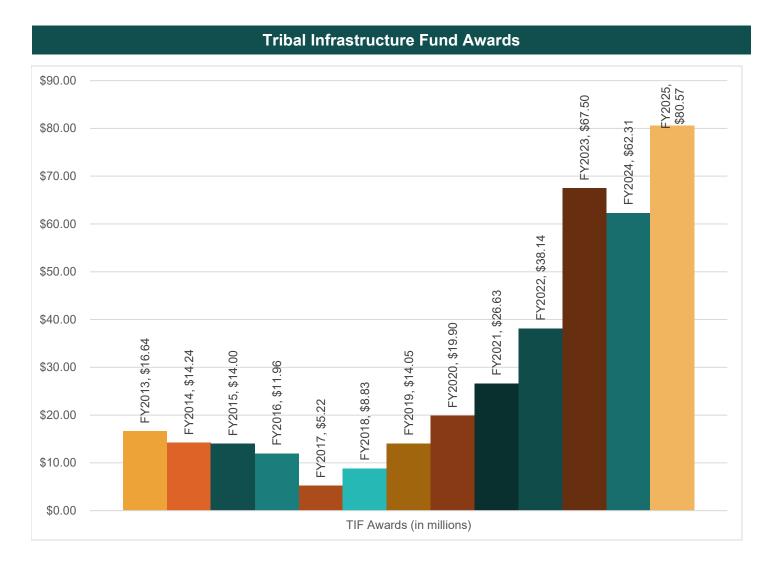
NM911 also developed a new online GIS application which greatly improves the ability of tribal agencies throughout the state to identify and resolve issues in their local addressing and GIS datasets.

In addition to improving local GIS capabilities, NM911 developed new 911 GIS boundary datasets for all tribal areas in the state – used for routing 911 calls and dispatching emergency services in NextGen 911 systems. To ensure the accuracy of these boundaries, NM911 built an online GIS application which enabled non-GIS users (local 911 staff) to review and approve the boundaries or suggest revisions.

Tribal Infrastructure Fund

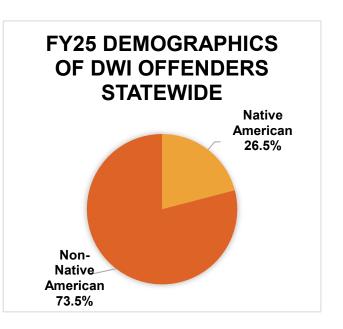
The Tribal Infrastructure Act provides Tribal communities with financial assistance to address basic infrastructure needs. The Tribal Infrastructure Act created a 13-person Tribal Infrastructure Board (TIF Board), consisting of nine voting members and four non-voting members, including the Secretary of DFA as a voting member. DFA administers the Tribal Infrastructure Fund (TIF) and IAD manages the grants awarded by the TIF Board.

A portion of the senior Severance Tax Bond (STB) capacity is earmarked for Tribal infrastructure projects awarded by the TIF Board. From FY2012 through FY2015, nearly 5% of senior STB capacity was earmarked for Tribal Infrastructure projects. Legislation enacted in the 2015 regular legislative session reduced the overall senior STB capacity but increased the Tribal earmark to 6.5% in FY2016 and 5.5% in FY2017 and beyond. Additional legislation enacted during the 2016 special legislative session reduced the Tribal earmark for FY2017 and beyond to 4.5%. The TIF Board evaluates project proposals and awards grants and loans funded with STB proceeds to qualified projects from monies available in the Project Fund. The New Mexico interim Legislative Indian Affairs Committee provides oversight of the TIF Board. The LGD processes fiscal documents related to the Tribal Infrastructure Project Fund. Awards and unspent balances in the fund for FY2019 to FY2024 will be reconciled in collaboration with the Indian Affairs Department by September 2025.



Local Driving While Intoxicated (LDWI) Program

The Local Government Division, (LGD), through its Local Driving While Intoxicated (LDWI) Grant Program, supports county initiatives to prevent or reduce the incidence of DWI, alcoholism, and alcohol abuse. In FY2025, 26 LDWI programs in New Mexico provided screening and tracking services for Native American DWI offenders. The table is a statewide summary by county of total DWI offenders segmented by Native American DWI offenders along with percentages. In addition,12 county programs provide prevention and/or treatment services and/or law enforcement activities by working collaboratively with Native American communities.



FY2025 DWI Offenders Screened by County					
Counties	Total Number of DWI Offenders	Number of Native American DWI Offenders	% Native American DWI Offenders	% Difference between FY24 and FY25	
Bernalillo County	1,815	364	20.1%	↑ 0.6%	
Cibola County	103	65	63.1%	↓ 6.2%	
McKinley County	384	343	89.3%	↓ 2.0%	
San Juan County	772	581	75.3%	↑ 2.6%	
Sandoval County	504	124	24.6%	↓ 8.4%	
Other Counties	2,323	86	3.7%	↓ 0.2%	
Statewide Total	5,901	1,563	26.5%	↑ 1.6%	

TRAINING AND EMPLOYEE NOTIFICATION

Pursuant to the State-Tribal Collaboration Act, all state agency managers and employees who have ongoing communication with Indian nations, Tribes or Pueblos must complete a training provided by the State Personnel Office with assistance from the IAD. This training supports the promotion of effective communication and collaboration between state agencies and Indian Nations, Tribes, or Pueblos; the development of positive State-Tribal government-to-government relations; and cultural competency in providing effective services to American Indians or Alaskan Natives.

KEY NAMES AND CONTACT INFORMATION

Below you will find contact information of a few individuals from our department. When addressing correspondence, please copy the department's Tribal liaison.

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